

***TOWN OF ORANGE, MASSACHUSETTS***

***REPORTS ON FEDERAL AWARD PROGRAMS***

***FISCAL YEAR ENDED JUNE 30, 2010***

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Honorable Board of Selectmen  
Town of Orange, Massachusetts

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Orange, Massachusetts, as of and for the year ended June 30, 2010, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated March 23, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Town of Orange's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Orange's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control over financial reporting.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Orange, Massachusetts' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*

We noted certain other matters that were reported to management of the Town of Orange in a separate letter dated March 23, 2011.

This report is intended solely for the information and use of management of the Town of Orange, Massachusetts, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Bowers + Sullivan".

Wakefield, Massachusetts  
March 23, 2011



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**REPORT ON COMPLIANCE WITH REQUIREMENTS THAT  
COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH  
MAJOR PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133**

To the Honorable Board of Selectmen  
Town of Orange, Massachusetts

**Compliance**

We have audited the compliance of the Town of Orange, Massachusetts, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on each of the Town of Orange's major federal programs for the fiscal year ended June 30, 2010. The Town of Orange, Massachusetts' major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the Town of Orange, Massachusetts' management. Our responsibility is to express an opinion on the Town of Orange, Massachusetts' compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred.

An audit includes examining, on a test basis, evidence about the Town of Orange, Massachusetts' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Town of Orange, Massachusetts' compliance with those requirements.

In our opinion the Town of Orange, Massachusetts complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the fiscal year ended June 30, 2010.

**Internal Control Over Compliance**

Management of the Town of Orange, Massachusetts is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Town of Orange's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town of Orange's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis.

A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

### **Schedule of Expenditures of Federal Awards**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Orange, Massachusetts, as of and for the year ended June 30, 2010, and have issued our report thereon dated March 23, 2011. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of management of the Town of Orange, Massachusetts, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Bowers + Sullivan".

Wakefield, Massachusetts  
March 23, 2011

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

FOR THE FISCAL YEAR ENDED JUNE 30, 2010

<u>Federal Grantor/Program Title</u>	<u>Federal CFDA Number</u>	<u>Expenditures</u>
U.S. DEPARTMENT OF AGRICULTURE:		
<u>Passed through State Department of Elementary and Secondary Education:</u>		
Non-Cash Assistance (Commodities):		
National School Lunch Program	10.555	\$ 18,246
Cash Assistance:		
School Breakfast Program	10.553	69,920
National School Lunch Program	10.555	182,985
Special Summer Food Service Program for Children	10.559	80,998
Fresh Fruit & Vegetable Program	10.582	55,292
<u>Passed through the Department of Rural Utilities Services:</u>		
Water and Waste Disposal Systems for Rural Communities	10.760	24,800
<u>Direct:</u>		
Community Facilities Loans and Grants	10.766	1,435,000
 TOTAL AGRICULTURE		 <u>1,867,241</u>
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:		
<u>Passed through State Department of Housing and Community Development:</u>		
Community Development Block Grants/State's Program	14.228	1,187,148
U.S. DEPARTMENT OF JUSTICE:		
<u>Passed through State Department of Criminal Justice:</u>		
Bulletproof Vest Partnership Program	16.607	10,660
(JAG) Program / Grants To Units Of Local Government	16.804	19,146
 TOTAL JUSTICE		 <u>29,806</u>
DEPARTMENT OF TRANSPORTATION:		
<u>Passed through the Massachusetts Aeronautics Commission:</u>		
Airport Improvement Program	20.106	736,842
ARRA - Airport Improvement Program, Recovery Act	20.106	324,883
 TOTAL TRANSPORTATION		 <u>1,061,725</u>
U.S. DEPARTMENT OF EDUCATION:		
<u>Passed through State Department of Elementary and Secondary Education:</u>		
Title I Grants to Local Educational Agencies	84.010	185,253
Special Education Grants to States	84.027	251,743
Safe and Drug Free Schools and Communities State Grants	84.186	2,780
Education for Homeless Children and Youth	84.196	30,619
Twenty-First Century Community Learning Centers	84.287	85,354
Education Technology State Grants	84.318	1,338
Improving Teacher Quality State Grants	84.367	60,155
ARRA - Title I Grants to Local Educational Agencies, Recovery Act	84.389	32,560
ARRA - Special Education—Grants to States (IDEA, Part B), Recovery Act	84.391	97,731
<u>Passed through Massachusetts Department of Early Education and Care:</u>		
Special Education Preschool Grants	84.173	16,406
ARRA - Special Education - Preschool Grants, Recovery Act	84.392	4,519
<u>Passed through Massachusetts Executive Office of Public Safety and Security:</u>		
ARRA - State Fiscal Stabilization Fund - Government Services, Recovery Act	84.397	11,111
 TOTAL EDUCATION		 <u>779,569</u>
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES:		
<u>Passed through State Department of Public Health:</u>		
Public Health Emergency Preparedness	93.069	13,111
National Bioterrorism Hospital Preparedness Program	93.889	2,997
 TOTAL HEALTH AND HUMAN SERVICES		 <u>16,108</u>
DEPARTMENT OF HOME LAND SECURITY:		
<u>Direct:</u>		
Assistance to Firefighters Grant	97.044	47,500
Emergency Management Performance Grants (A)	97.042	2,500
Staffing for Adequate Fire & Emergency Response	97.083	129,808
 TOTAL DEPARTMENT OF HOMELAND SECURITY		 <u>179,808</u>
 TOTAL		 <u>\$ 5,121,405</u>

See notes to schedule of expenditures of federal awards.

**NOTE 1 – DEFINITION OF REPORTING ENTITY**

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of the Town of Orange, Massachusetts. All federal financial assistance received directly from federal agencies as well as federal financial assistance passed through other governmental agencies is included on the schedule.

**NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES**

The accounting and reporting policies of the Town of Orange, Massachusetts, are set forth below:

- (a) Basis of Presentation - The accompanying Schedule of Expenditures of Federal Awards is presented on the cash basis of accounting. Accordingly, grant revenues are recognized when received and expenditures when paid.
- (b) Cash Assistance - School Breakfast and Lunch Program - Program expenditures represent federal reimbursement for meals provided during the fiscal year.
- (c) Non-Cash Assistance (Commodities) - School Lunch Program - Program expenditures represent the value of donated foods received during the fiscal year.

**NOTE 3 – PROGRAM CLUSTERS**

In accordance with Subpart A §.105 of OMB Circular No. A-133, *Audits of States, Local Governments and Non Profit Organizations*, certain programs have been clustered in determining major programs. The following represents the clustered programs applicable to the Town of Orange:

<u>Name of Cluster/Program</u>	<u>CFDA Number</u>
<b>Child Nutrition Cluster</b>	
School Breakfast Program	10.553
National School Lunch Program	10.555
Special Summer Food Service Program for Children	10.559
<b>Title I, Part A Cluster</b>	
Title I Grants to Local Educational Agencies	84.010
ARRA - Title I Grants to Local Educational Agencies, Recovery Act	84.389
<b>Special Education Cluster</b>	
Special Education Grants to States	84.027
Special Education Preschool Grants	84.173
ARRA - Special Education Grants to States, Recovery Act	84.391
ARRA - Special Education - Preschool Grants, Recovery Act	84.392
<b>Educational Technology State Grants Cluster</b>	
Education Technology State Grants	84.318
ARRA - Education Technology State Grants, Recovery Act	84.386

<u>Name of Cluster/Program - continued</u>	<u>CFDA Number</u>
<b>State Fiscal Stabilization Fund Cluster</b>	
ARRA - State Fiscal Stabilization Fund (SFSF) - Education State Grants, Recovery Act	84.394
ARRA - State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act	84.397

**A. Summary of Auditors' Results**

1. The auditors' report expresses an unqualified opinion on the financial statements of the Town of Orange, Massachusetts.
2. No significant deficiencies relating to the audit of the financial statements are reported in the Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the financial statements of the Town of Orange, Massachusetts, were disclosed during the audit.
4. No significant deficiencies relating to the audit of the major federal award programs are reported in the Report on Compliance with Requirements that could have a Direct and Material Effect on each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133.
5. The auditors' report on compliance for the major federal award programs for the Town of Orange, Massachusetts, expresses an unqualified opinion.
6. There were no audit findings relative to the major federal award programs for the Town of Orange, Massachusetts.

7. The programs tested as major grants include:

<u>Program Title</u>	<u>CFDA Number</u>
School Breakfast Program	10.553
National School Lunch Program	10.555
Summer Food Service Program for Children	10.559
Community Facilities Loans and Grants	10.766
Community Development Block Grants/State's Program	14.228
Airport Improvement Program	20.106
ARRA, Airport Improvement Program, Recovery Act	20.106
Special Education Grants to States	84.027
Special Education Preschool Grants	84.173
ARRA - Special Education Grants to States, Recovery Act	84.391
ARRA - Special Education - Preschool Grants, Recovery Act	84.392

8. The threshold for distinguishing Types A and B programs was \$300,000.
9. The Town of Orange, Massachusetts, was determined to be a low-risk auditee.

**B. Findings – Financial Statements Audit**

None

**C. Findings and Questioned Costs – Major Federal Award Programs Audit.**

None

**D. Prior Year Findings and Questioned Costs**

None